## Before the Federal Communications Commission Washington, D.C. 20554

| In re First Round Election of | ) |                                 |
|-------------------------------|---|---------------------------------|
|                               | ) |                                 |
| Paxson Spokane License, Inc.  | ) | MB Docket No. 03-15             |
| Station WGPX-TV, Spokane, WA  | ) |                                 |
| Facility No. 81694            | ) | FCC File No. BFRECT-20050210AWF |
|                               | ) |                                 |

To: Chief, Media Bureau

## Comments and Objection of Spokane Television, Inc. and Apple Valley Broadcasting, Inc. to First Round Channel Election of Paxson Spokane License, Inc.

Spokane Television, Inc., licensee of KXLY-TV in Spokane, Washington, and Apple Valley Broadcasting, Inc., licensee of KAPP-TV, Yakima, WA and KVEW-TV, Kennewick, WA (together, the "Joint Commenters"), by counsel and pursuant to the procedures outlined in *Public Notice* (DA 05-519), hereby object to the above-captioned FCC Form 382 (Digital Channel Election Form, First Round Election) filed by Paxson Spokane License, Inc. ("Paxson"). In its Form 382, Paxson certifies that "has entered into a Negotiated Channel Election Arrangement" with 18 area DTV licensees with respect to Paxson's efforts to elect its preferred DTV Channel 43. In fact, the Joint Commenters did not approve such an arrangement, and Paxson's false characterization represents bad-faith strategic behavior to obtain an unjustified advantage in the channel election process.

FCC Form 382 provided broadcast licensees with one in-core channel (such as Paxson for station KGPX) one of three election options. A licensee could (1) elect a channel from its "currently assigned" (DTV or NTSC) channels, (2) elect a channel based on a Negotiated Channel Election Arrangement (subject to FCC approval, with an alternate in-core channel

<sup>2</sup> A copy of the Form 382 appears at Exhibit A.

<sup>&</sup>lt;sup>1</sup> DTV Channel Election Issues – Proposed Negotiated Channel Election Arrangements and Procedures for Filing Associated Pleadings, DA 05-519 (rel. March 1, 2005).

designated), or (3) make no election, thus opting to participate in the second round of elections. In Paxson's Form 382, Paxson selected Option B in response to Question 1, thereby certifying that Paxson "has entered into a Negotiated Channel Election Arrangement and, accordingly, makes the following channel election [Channel 43], subject to Commission Approval." In Schedule A of Form 382, Paxson certified that it "has entered into a negotiated channel election arrangement with the following licensee(s)/permittee(s)," including Spokane Television, Inc. and Apple Valley Broadcasting, Inc.

In Section III of Form 382, Paxson's Secretary, William L. Watson submitted a certification that provided, in relevant part:

I certify that the statements in this form are true, complete, and correct to the best of my knowledge and belief, and are made in good faith. I acknowledge that all certifications and attached Exhibits are considered material representations.<sup>3</sup>

Yet with respect to the Joint Commenters, Paxson's statement that it had entered into a negotiated channel arrangement is a material misrepresentation. Neither Spokane Television, Inc. nor Apple Valley Broadcasting, Inc. entered into a negotiated channel election arrangement with Paxson. On January 13, 2005, Paxson sent letters to Steve Herling, Vice President and General Manager of Spokane Television, Inc. and Darrell Blue, Vice President and General Manager of Apple Valley Broadcasting, Inc. requesting that Mr. Herling and Mr. Blue execute an "Acknowledgement of Channel Election" indicating that there was "no objection" to KGPX's proposal to operate on Channel 43 post-transition. The letters further stated that "you may take no action and we will presume there is no objection."

Paxson falsely characterizes that Spokane Television, Inc. and Apple Valley Broadcasting, Inc. entered into a negotiated channel arrangement. In fact, Mr. Blue returned the

<sup>4</sup> See copies of letters at Exhibit B.

{00003017.DOC.1}

<sup>&</sup>lt;sup>3</sup> See Exhibit A.

letter to Paxson and indicated that Apple Valley Broadcasting, Inc. did have an objection to the election of Channel 43.<sup>5</sup> Mr. Herling never responded to the Paxson letter. Accordingly, there was never a "negotiation" or agreement involving KGPX's desire to obtain post-transition operations on Channel 43, nor the required mutual assent or exchange of consideration necessary to form an agreement under black-letter contract law. Paxson should not be permitted to leverage these flimsy "negative option" letters into an advantageous channel election when, absent an agreement, Paxson would only have been permitted to select its analog channel (34) or to make no first-round election at all. To find otherwise would merely reward such bad-faith strategic behavior.

For these reasons, the Joint Commenters respectfully requests that the FCC reject Paxson's election of Channel 43 and instead require that Paxson operate its post-transition DTV facility for KGPX on its current analog channel, Channel 34.

Respectfully submitted,

Spokane Television, Inc. Apple Valley Broadcasting, Inc.

By:

Robert J. Rini Jonathan E. Allen Rini Coran, PC 1501 M Street, NW, Suite 1150 Washington, DC 20005 202-296-2007 Their Attorneys

March 15, 2005

<sup>&</sup>lt;sup>5</sup> See Exhibit C.

# Exhibit A

| Federal Communications Commission<br>Washington, D.C. 20554 | Approved by OMB<br>3060-1076 (October 2004) | FOR FCC USE ONLY  |
|---|---|---|
| FCC 382   | 2   |   |
| DIGITAL CHANNEL ELECTION FORM                               |   | FOR COMMISSION USE ONLY<br>FILE NO.<br>BFRECT - 20050210AWF |
| Must Be Filed by February 10, 2005                          |   |   |
| Please Read INSTRUCTIONS Befo                               | ore Completing This Form                    |   |

#### Section I - General Information

|    | ction 1 - General Information   |  |                          |  |
|----|---|--|--------------------------|--|
|    | Licensee/Permittee Information  |  |                          |  |
| 1. | Legal Name of the Licensee/Permittee PAXSON SPOKANE LICENSE, INC.   |  |                          |  |
|    | Mailing Address<br>601 CLEARWATER PARK ROAD   |  |                          |  |
|    | City<br>WEST PALM BEACH   | State or Country (if foreign address)<br>FL            | ZIP Code<br>33401 - 6233 |  |
|    | Telephone Number (include area code) 5616824131   | E-Mail Address (if available)                          |                          |  |
| St | ation / Facility Information  |  |                          |  |
| 2. | FCC Registration Number<br>0003727096   |  |                          |  |
|    | Call Sign<br>KGPX   | Facility ID Number<br>81694                            |                          |  |
|    | Community of License: City<br>SPOKANE   | State<br>WA  |                          |  |
| 3. | Currently Assigned Channels:  |  |                          |  |
|    | a. DTV Channel:    Not Applicable   |  |                          |  |
|    | b. NTSC Channel: 34  Not Applicable   |  |                          |  |
| Co | ontact Information (if different from licensee/permittee)   |  |                          |  |
| 4. | Contact Representative WILLIAM L. WATSON  | Firm or Company Name<br>PAXSON COMMUNICATIONS CO       | ORPORATION               |  |
|    | Mailing Address<br>601 CLEARWATER PARK ROAD   |  |                          |  |
|    | City<br>WEST PALM BEACH   | State or Country (if foreign address) FL               | ZIP Code<br>33401 - 6233 |  |
|    | Telephone Number (include area code) 5616824206   | E-Mail Address (if available)<br>BILLWATSON@PAXSON.COM |                          |  |
| Pu | rpose of Form:  |  |                          |  |
| 5. | The purpose of the channel election process is for television be channel (i.e., channels 2-51) for their post-transition DTV ope for all licensees/permittees currently assigned at least one in- | eration. The purpose of the First Roun                 | d Election Form is       |  |
|    | a. Channel Election b. Amendment  |  |                          |  |

#### Section II - CHANNEL ELECTION

All broadcast television licensees and permittees participating in the digital channel election process are required to file a channel election form. Licensees/Permittees that do not submit a channel election form by the deadline on page one will be assigned a channel by the Commission for post-transition DTV operation.

#### First Round Channel Election:

| 1  | Channel     | Election: (SELECT ONE)   |      |  |
|----|-------------|--|------|--|
| 1. |             |  |      |  |
|    | a. C        | Licensee/permittee makes the following channel election from its currently assigned (DTV or NTSC) channels   |      | core channel number for final TV operation here.             |
|    |             | NOTE: Post-transition rights to other in-core channel(s) currently assigned to the licensee/permittee for this station are released upon licensee/permittee receipt of a Commission tentative channel designation.   |      |  |
|    | b. <b>⊙</b> | Licensee/permitteee has entered into a Negotiated Channel Election<br>Arrangement and, accordingly, makes the following channel<br>election, subject to Commission approval:   |      | rore channel number for final TV operation here.             |
|    |             | Licensee/permittee must complete Schedule A.   |      |  |
|    |             | If the Commission does not approve licensee/permittee's negotiated channel election arrangement, licensee/permittee makes the following channel election from its currently assigned (DTV or NTSC) channels:   |      | rnate in-core channel number<br>al DTV operation here.<br>34 |
|    |             | NOTE: Post-transition rights to other in-core channel(s) currently assigned to the licensee/permittee for this station are released upon licensee/permittee receipt of a Commission tentative channel designation.   |      |  |
|    | c. C        | Licensee/permittee makes no channel election; accordingly, licensee/permittee elects to participate in the second round of elections. This option may be selected only by licensees/permittees with only one in-core channel or with two low VHF channels (2-6). |      |  |
|    | 73          | NOTE: Post-transition rights to in-core channel(s) currently assigned to the licensee/permittee for this station are released.   |      |  |
| In | ternation   | al Coordination.   |      |  |
|    |             | nsee/permittee electing a channel that is subject to a pending internation issue?  | onal | C Yes © No   |
|    | If yes, lic | ensee/permittee must attach an explanation as an Exhibit to this form.   |      | [Exhibit 1]  |

#### **Section III**

I certify that the statements in this form are true, complete, and correct to the best of my knowledge and belief, and are made in good faith. I acknowledge that all certifications and attached Exhibits are considered material representations. I hereby waive any claim to the use of any particular frequency as against the regulatory power of the United States because of the previous use of the same, whether by license or otherwise, and request an authorization in accordance with this election form. (See Section 304 of the Communications Act of 1934, as amended.)

| <br>Typed or Printed Title of Person Signing SECRETARY |
|--|
|  |

| Signature | Date       | 1 |
|-----------|------------|---|
|           | 02/10/2005 |   |

WILLFUL FALSE STATEMENTS ON THIS FORM ARE PUNISHABLE BY FINE AND/OR IMPRISONMENT (U.S. CODE, TITLE 18, SECTION 1001), AND/OR REVOCATION OF ANY STATION LICENSE OR CONSTRUCTION PERMIT (U.S. CODE, TITLE 47, SECTION 312(a)(1)), AND/OR FORFEITURE (U.S. CODE, TITLE 47, SECTION 503).

#### ELECTION FORM SCHEDULE A

#### SCHEDULE FOR NEGOTIATED CHANNEL ELECTION

Licensees/permittees involved in a negotiated channel election arrangement must complete this Schedule. The purpose of this Schedule is for licensees/permittees to provide details concerning their negotiated channel election arrangements.

#### 1. [Station List]

Licensee/permittee has entered into a negotiated channel election arrangement with the following licensee(s)/permittee(s): (provide name(s) and call sign(s) as necessary)

| Literated I of mittee I wille               | Can Digit            | Pacificy ID 110. |
|---|----------------------|------------------|
| Licensee/Permittee Name                     | Call Sign            | Facility ID No.  |
| FISHER BROADCASTING - WASHINGTON TV, L.L.C. | KLEW-TV              | 56032            |
| Licensee/Permittee Name                     | Call Sign            | Facility ID No.  |
|   |                      |                  |
| PULLMAN BROADCASTING, INC.                  | KQUP                 | 78921            |
| Licensee/Permittee Name                     | Call Sign            | Facility ID No.  |
|   |                      |                  |
| WASHINGTON STATE UNIVERSITY                 | KWSU-TV              | 71024            |
| Licensee/Permittee Name                     | Call Sign            | Facility ID No.  |
| SPOKANE SCHOOL DISTRICT #81                 | K5P5-1V              | 01930            |
|   | Call Sign<br>KSPS-TV | Facility ID No.  |
| Licensee/Permittee Name                     | Call Sign            | Easility ID No   |
| MOUNTAIN LICENSES, LP                       | KAYU-TV              | 58684            |
| Licensee/Permittee Name                     | Call Sign            | Facility ID No.  |
|   |                      |                  |
| KHQ INCORPORATED                            | KHQ-TV               | 34537            |
| Licensee/Permittee Name                     | Call Sign            | Facility ID No.  |
|   |                      |                  |
| SPOKANE TELEVISION, INC.                    | KXLY-TV              | 61978            |
| Licensee/Permittee Name                     | Call Sign            | Facility ID No.  |
|   |                      |                  |
| KING BROADCASTING CORP.                     | KREM-TV              | 34868            |
| Licensee/Permittee Name                     | Call Sign            | Facility ID No.  |

**Exhibits** 

| STATE BOARD OF EDUCATION                     | KUID-TV           | 62382           |
|--|-------------------|-----------------|
| Licensee/Permittee Name                      | Call Sian         | Facilita ID Na  |
|  | Call Sign<br>KCDT | Facility ID No. |
| STATE BOARD OF EDUCATION, STATE OF IDAHO     | KCD1              | 62424           |
| Licensee/Permittee Name                      | Call Sign         | Facility ID No. |
| FISHER BROADCASTING - PORTLAND TV, L.L.C.    | KATU              | 21649           |
|  |                   |                 |
| Licensee/Permittee Name                      | Call Sign         | Facility ID No. |
| KING BROADCASTING COMPANY                    | KGW               | 34874           |
| Licensee/Permittee Name                      | Call Sign         | Facility ID No. |
| NATIONAL MINORITY TV, INC.                   | KNMT              | 47707           |
| INATIONAL MINORITITY, INC.                   | KINNII            | 47707           |
| Licensee/Permittee Name                      | Call Sign         | Facility ID No. |
| EMMIS TELEVISION LICENSEE, LLC               | KOIN              | 35380           |
|  |                   |                 |
| Licensee/Permittee Name                      | Call Sign         | Facility ID No. |
| APPLE VALLEY BROADCASTING, INC.              | KVEW              | 2495            |
|  |                   |                 |
| Licensee/Permittee Name                      | Call Sign         | Facility ID No. |
| NORTH PACIFIC INTERNATIONAL TELEVISION, INC. | KHCV              | 49264           |
| Licensee/Permittee Name                      | Call Sign         | Facility ID No. |
| PUGET SOUND EDUCATIONAL TV, INC.             | KWDK              | 35419           |
| FUGET SOUND EDUCATIONAL TV, INC.             | KWDK              | 33419           |
| Licensee/Permittee Name                      | Call Sign         | Facility ID No. |
| KSKN TELEVISION, INC.                        | KSKN              | 35606           |
|  |                   |                 |
| Licensee/Permittee Name                      | Call Sign         | Facility ID No. |
| Dicensee, I et intere I vanie                | KCTS-TV           | 33749           |

# Exhibit B

January 13, 2005

### VIA FEDERAL EXPRESS

Mr. Darrell Bluc Vice President & General Manager KVEW(TV) 601 N. Edison Kennewick, WA 99336

Re: KGPX-DT Channel Election

Dear Mr. Blue:

As you may know, Paxson Spokane License, Inc. ("Paxson") is the FCC licensee of station KGPX(TV) (Spokane, Washington). KGPX(TV) broadcasts on NTSC Channel 34 but was not assigned a paired DTV channel. In the present round of the channel election process, Paxson wishes to elect Channel 43 for post-transition operation of the station. Election of an unassigned channel at this stage is permissible only pursuant to a negotiated channel arrangement. For KGPX(TV), Paxson does not seek use of a channel assigned to a local station. The FCC has said it will review the station's election for anti-competitive effects.

Accordingly, we hereby request that if you have an objection to KGPX(TV)'s election of Channel 43, please notify the undersigned using the attached form and returning it to me by fax or e-mail at your earliest convenience – but no later than Monday, January 24, 2005. Conversely, if you have no objection, we would appreciate it if you could memorialize this by indicating so on the enclosed form and returning it to me. Alternatively, you may take no action and we will presume there is no objection.

If you have any questions or concerns, please feel free to contact me. Thank you for your consideration.

Sincerely,

William L. Watson

Secretary

### Acknowledgement of Channel Election

| channel. Paxson believes aggregately preferable in tunassigned channel at this arrangement. Because Pardoes not anticipate this arranged it will review stations | post-transition operation<br>erms of impact on other<br>stage is permissible onlesson wishes to elect a changement to have anti-conditions for such offer | 34 but was not assigned a paired DTV of KGPX(TV) on Channel 43 will be television stations. Election of an y pursuant to a negotiated channel trannel unassigned to a local station, it ompetitive effects, but the FCC has ets. Accordingly, by signing below, and and confirms the following: |  |
|--|---|---|--|
|  | has no objection to the e   | lection of Channel 43 by KGPX(TV).  |  |
|  | [ ] objects to the election of Channel 43 by KGPX(TV) for the following reasons:  |   |  |
|  |   |   |  |
|  |   |   |  |
|  |   |   |  |
| This acknowledge   | ment is effective as of th  | e date hereof.  |  |
|  |   |   |  |
|  | Signa   | dure  |  |
|  | Namo  | e (please print)  |  |
|  | Title   | (please print)  |  |
|  | Date  |   |  |

JAN 1 : REC'D

January 13, 2005

#### VIA FEDERAL EXPRESS

Mr. Steve Herling General Manager KXLY-TV 500 West Boone Avenue Spokane, WA 99201

Re: KGPX-DT Channel Election

Dear Mr. Herling:

As you may know, Paxson Spokane License, Inc. ("Paxson") is the FCC licensee of station KGPX(TV) (Spokane, Washington). KGPX(TV) broadcasts on NTSC Channel 34 but was not assigned a paired DTV channel. In the present round of the channel election process, Paxson wishes to elect Channel 43 for post-transition operation of the station. Election of an unassigned channel at this stage is permissible only pursuant to a negotiated channel arrangement. For KGPX(TV), Paxson does not seek use of a channel assigned to a local station. The FCC has said it will review the station's election for anti-competitive effects.

Accordingly, we hereby request that if you have an objection to KGPX(TV)'s election of Channel 43, please notify the undersigned using the attached form and returning it to me by fax or e-mail at your earliest convenience – but no later than Monday, January 24, 2005. Conversely, if you have no objection, we would appreciate it if you could memorialize this by indicating so on the enclosed form and returning it to me. Alternatively, you may take no action and we will presume there is no objection.

If you have any questions or concerns, please feel free to contact me. Thank you for your consideration.

Sincerely.

William L. Watson

Sccretary

### Acknowledgement of Channel Election

| channel. Paxson believes post-transiti<br>aggregately preferable in terms of imp<br>unassigned channel at this stage is per<br>arrangement. Because Paxson wishes<br>does not anticipate this arrangement to<br>sald it will review stations' elections f | SC Channel 34 but was not assigned a paired DTV ion operation of KGPX(TV) on Channel 43 will be eact on other television stations. Election of an missible only pursuant to a negotiated channel to elect a channel unassigned to a local station, it is have anti-competitive effects, but the FCC has for such effects. Accordingly, by signing below, the foregoing and confirms the following: |  |
|---|--|--|
| [ ] has no object   | etion to the election of Channel 43 by KGPX(TV).   |  |
| [ ] objects to the election of Channel 43 by KGPX(TV) for the following reasons:  |  |  |
| This acknowledgement is effec   |  |  |
|   | Signature  |  |
|   | Name (plcase print)  |  |
|   | Title (please print)   |  |
|   | Date   |  |

# **Exhibit C**

January 18, 2005

William L. Watson Secretary Paxson Communications Corp 601 Clearwater Park Road West Palm Beach, FL 33401

Dear Mr. Watson:

I recently received your letter asking for a waiver from our company for your use of Channel 43 for KGPX-DT in Spokane. Since our engineers are still evaluation the possible interference situation, we do object to your use of channel 43. Thank you for calling this situation to our attention.

Sincerely,

H. Darrell Blue Vice President/General Manager

#### Certificate of Service

I, Kenneth Wolin, Legal Assistant at the firm of Rini Coran, PC, do certify that I have caused a copy of the foregoing "Comments and Objection of Spokane Television, Inc. and Apple Valley Broadcasting, Inc. to First Round Channel Election of Paxson Spokane License, Inc". to be sent this 15<sup>th</sup> day of March, 2005 via Federal Express to the following parties unless otherwise indicated (\*):

Paxson Spokane License, Inc. Licensee of KGPX (TV) 601 Clearwater Park Road West Palm Beach, FL 33401-6233 Attn: William L. Watson

Paxson Spokane License, Inc. Licensee of KGPX (TV) c/o Dow, Lohnes & Albertson, PLLC 1200 New Hampshire Avenue, NW Suite 800 Washington, DC 20036 Attn: Scott S. Patrick

Mountain Licenses, L.P. Licensee of KAYU-TV c/o Leventhal Senter & Lerman, PLLC 2000 K Street, NW Suite 600 Washington, DC 20006-1809 Attn: John D. Poutasse

King Broadcasting Company Licensee of KREM-TV and KGW (TV) c/o Wiley Rein & Fielding, LLP 1776 K Street, NW Washington, DC 20006 Attn: John M. Burgett

KHQ, Incorporated. Licensee of KHQ-TV 1201 West Sprague Street Spokane, WA 99210-0600 Attn: Lon Lee – President

Spokane School District #81 Licensee of KSPS-TV c/o Garvey Schubert Baber 1000 Potomac Street, NW 5<sup>th</sup> Floor Washington, DC 20007 Attn: John Crigler Washington State University Licensee of KWSU-TV c/o Dow, Lohnes & Albertson, PLLC 1200 New Hampshire Avenue, NW Suite 800 Washington, DC 20036 Attn: Margaret L. Miller

Pullman Broadcasting, Inc. Licensee of KQUP (TV) c/o Irwin, Campbell & Tannenwald, P.C. 1730 Rhode Island Avenue, NW Suite 200 Washington, DC 20036-3101 Attn: Peter Tannenwald

Fisher Broadcasting – Washington TV, L.L.C. Licensee of KLEW-TV c/o Shaw Pittman, LLP 2300 N Street, NW Washington, DC 20037 Attn: Clifford M. Harrington

State Board of Education, State of Idaho Licensee of KUID-TV and KCDT (TV) c/o Fletcher, Heald and Hildreth, P.L.C. 1300 North 17<sup>th</sup> Street 11<sup>th</sup> Floor Arlington, VA 22209-3801 Attn: Anne Goodwin Crump

Fisher Broadcasting – Portland TV, L.L.C. Licensee of KATU (TV) c/o Shaw Pittman, LLP 2300 N Street, NW Washington, DC 20037 Attn: Clifford M. Harrington

National Minority T.V., Inc. Licensee of KNMT (TV) c/o Law Offices of Colby M. May 205 Third Street, S.E. Washington, DC 20003-1128 Emmis Television License, LLC Licensee of KOIN (TV) c/o Wiley Rein & Fielding, LLP 1776 K Street, NW Washington, DC 20006 Attn: John E. Fiorini

North Pacific International Television, Inc. Licensee of KHCV (TV) c/o Irwin, Campbell & Tannenwald, P.C. 1730 Rhode Island Avenue, NW Suite 200 Washington, DC 20036-3101 Attn: Peter Tannenwald

Puget Sound Educational TV, Inc. Licensee of KWDK (TV) c/o Koerner & Olender, P.C. 5809 Nicholson Lane Suite 124 North Bethesda, MD 20852 Attn: Robert L. Olender

KSKN Television, Inc. Licensee of KSKN (TV) c/o Wiley Rein & Fielding, LLP 1776 K Street, NW Washington, DC 20006 Attn: John M. Burgett KCTS Television Licensee of KCTS-TV c/o Dow, Lohnes & Albertson, PLLC 1200 New Hampshire Avenue, NW Suite 800 Washington, DC 20036 Attn: Todd D. Gray

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Best Copy and Printing, Inc. \*
FCC Copy Contractor
Portals II
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Kenn Wolin

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